MILITARY SUPPORT TO CIVIL AUTHORITIES

EXECUTIVE BRIEFING

Department of Defense Job #1

"The primary mission of the U.S. Military is first and foremost to fight and win our nation's wars. Service members are trained and ready to defend our nation from attack. Our military forces have previously worked and partnered effectively with civil authorities during times of natural disaster and will continue to do so."

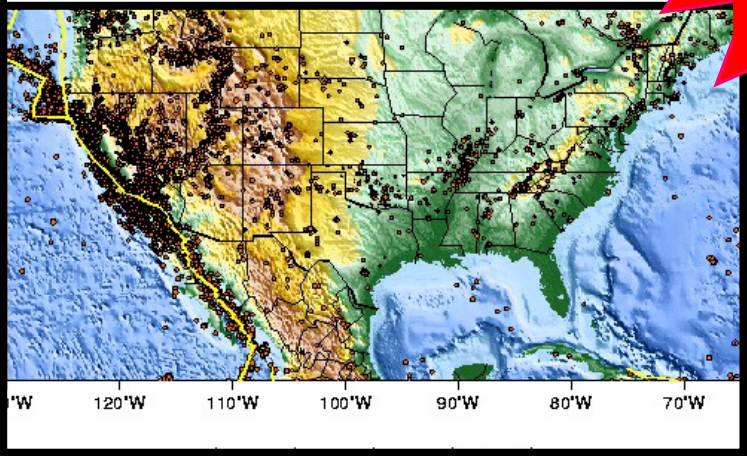
- SecDef Message 26 2330Z Oct 01

THREATS

Hurricane Season 1 Jun - 30 Nov

Terrorism

EARTHQUAKE ACTIVITY 197
97



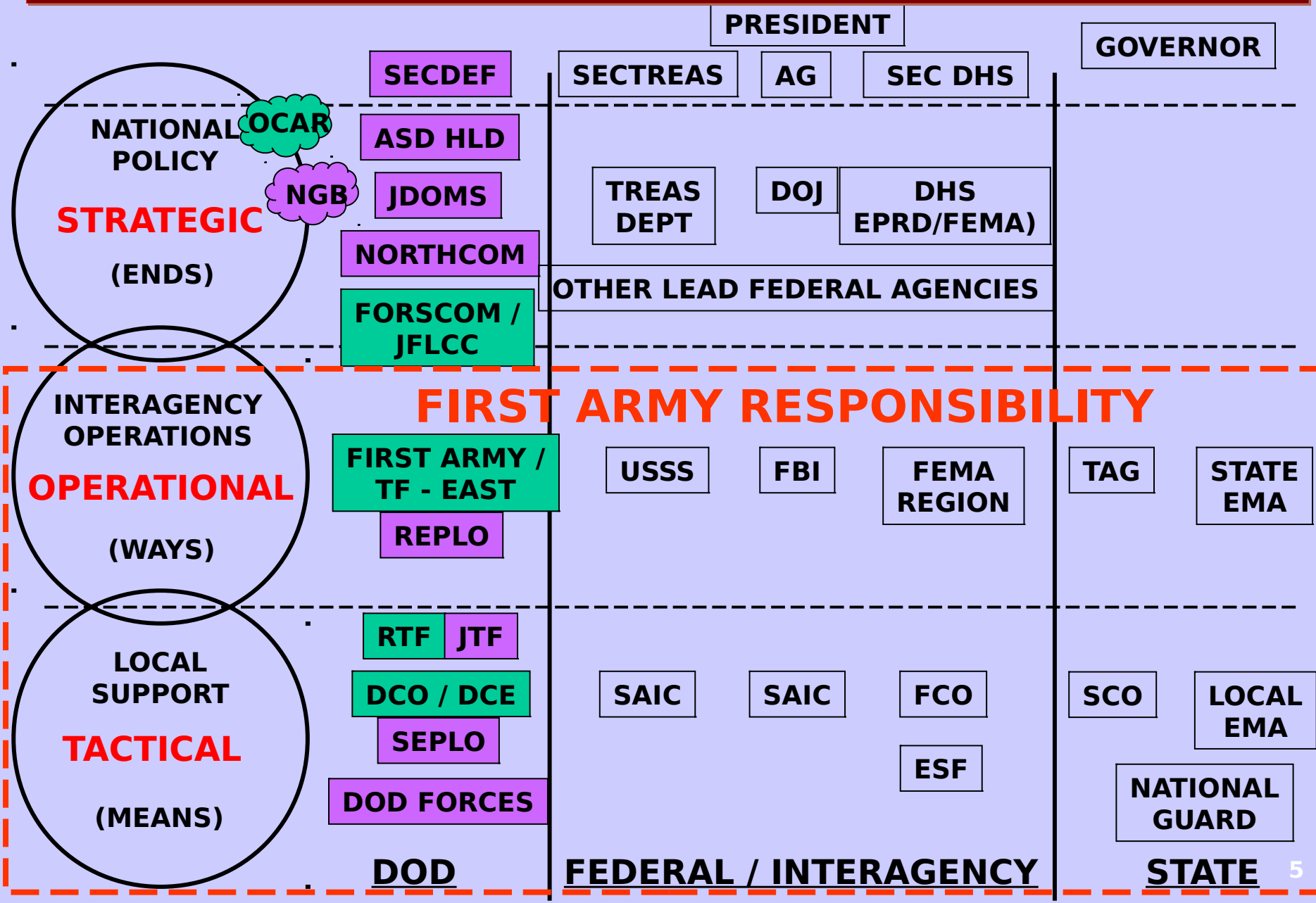
HLS Approved Definitions

- **Homeland Security:** The prevention, preemption, and deterrence of, and defense against, aggression targeted at U.S. territory, sovereignty, domestic population, and infrastructure as well as the management of the consequences of such aggression and other domestic emergencies.

- **Homeland Defense:** The protection of U.S. territory, domestic population and critical infrastructure against military attacks emanating from outside the United States.

- **Civil Support:** Department of Defense (DOD) support to US civil authorities for domestic emergencies,

Levels of MSCA



Natural Disasters

- First Army provides Military Support to Civil Authorities (MSCA).

- First Army Commander is the lead DoD regional planning agent for all services.

- Command and control of DoD assets supporting consequence management is provided by DCO.

- Lead agency is the Emergency Preparedness and Response Directorate (EPRD/FEMA)

Commonly Used Acronyms

- **DCO - Defense Coordinating Officer**
- **DCE - Defense Coordinating Element**
- **EPLO - Emergency Preparedness Liaison Officer**
- **FEMA – Federal Emergency Management Agency**
- **HLS - Homeland Security**
- **MSCA - Military Support to Civil Authorities**
- **JDOMS – Joint Director of Military Support**
- **DFO – Disaster Field Office**
- **FCO - Federal Coordinating Officer**
- **FRP - Federal Response Plan**
- **NRP – National Response Plan**
- **SCO - State Coordinating Officer**

MSCA

Military Support to Civil Authorities

As of 14 NOV 2003

MSCA Mission

- Provide mutual assistance
- Plan, prepare, and apply resources to mitigate domestic emergencies
- Support civil authorities response to emergencies
- Assist other federal departments and agencies
- Coordinate support from DoD to civil authorities
- Assist with military mobilization
- Provide continuity of operations

DoD is in support of civil authorities

All Hazards Approach

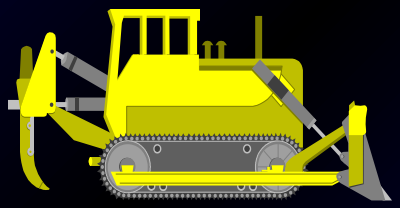
- Enemy Attack
- Insurrection
- Civil Disturbance
- Earthquake
- Fire
- Flood
- Tsunami/Tidal Wave
- Meteor Impact
- Tornado
- Space Debris Impact
- Animal Disease
- Mass Immigration

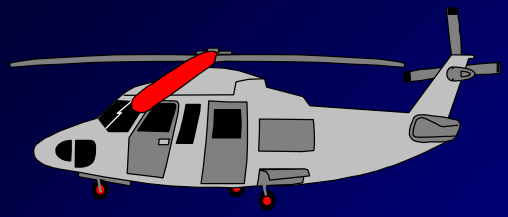
- Hurricane/Typhoon
- Volcanic Eruption
- Landslide
- Biological Incident
- Explosion
- Radiological Incident
- Snowstorm
- Drought
- Oil Spill
- Chemical Incident
- Epidemic
- Postal Work Stoppage

- Military Support to Civil Authorities
- Military Support for Civil Law Enforcement
- Military Support For Civil Disturbances
- Counter Drug Operations
- Critical Infrastructure Protection
- Continuity of Operations
- Counter Terrorism
- State Funerals

DoD Assets Sought By States

- Rotary-Wing Aircraft
- 4-Wheel Drive Vehicles
- Supply Transportation
- Shelter
- Food
- First Aid and Medical Support
- Engineering Equipment
- Security Support
- Fixed-Wing Airlift
- Debris Removal
- Communications Support
- Demolition
- Boats
- Diver Support
- Power Generation
- Emergency Lighting
- Water Purification
- Water Transport and Supply





Emergency Assistance Policies

- Supplement State and Local efforts
- No conflict with DoD
- Use minimum resources required
- DoD personnel remain under military chain of command
- Adhere to Posse Comitatus Act - 18 USC 1385

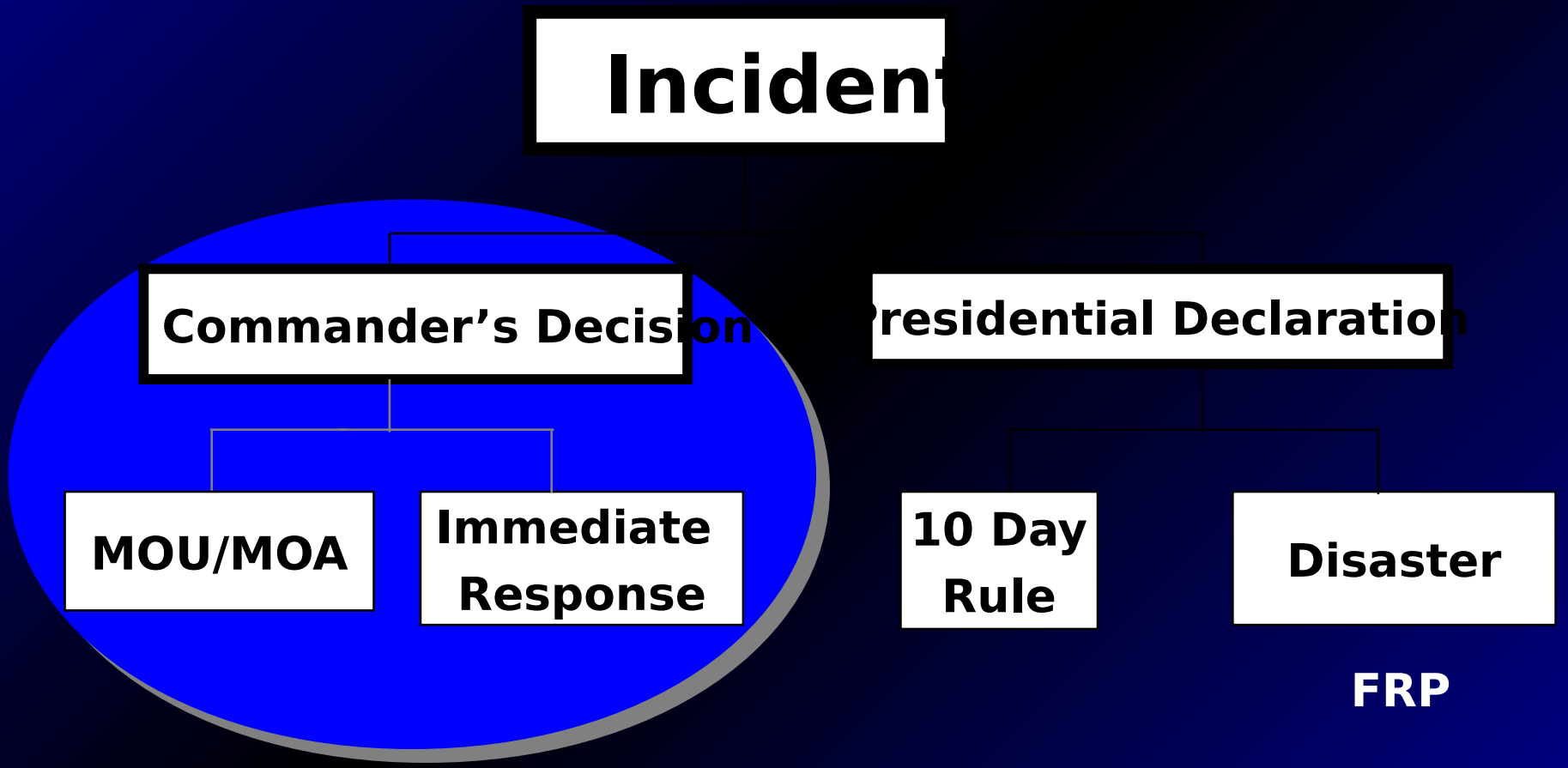
MSCA Principles

- Civil resources first and fully
- MSCA is a temporary measure
- MSCA is a potential mission of all units
- Military support will compliment civil resources
- Disengage as soon as possible

MSCA Response

- **The federal military *can* help in disaster response.**
- **Two roles for DOD response operations; both are for well-defined missions:**
  - ***Immediate Response***
  - ***Formal Tasking***
- **Local authorities can expect to receive direct support.**
- **Federal military retains operational control**

Commander's MSCA Categories of Response



Immediate Response

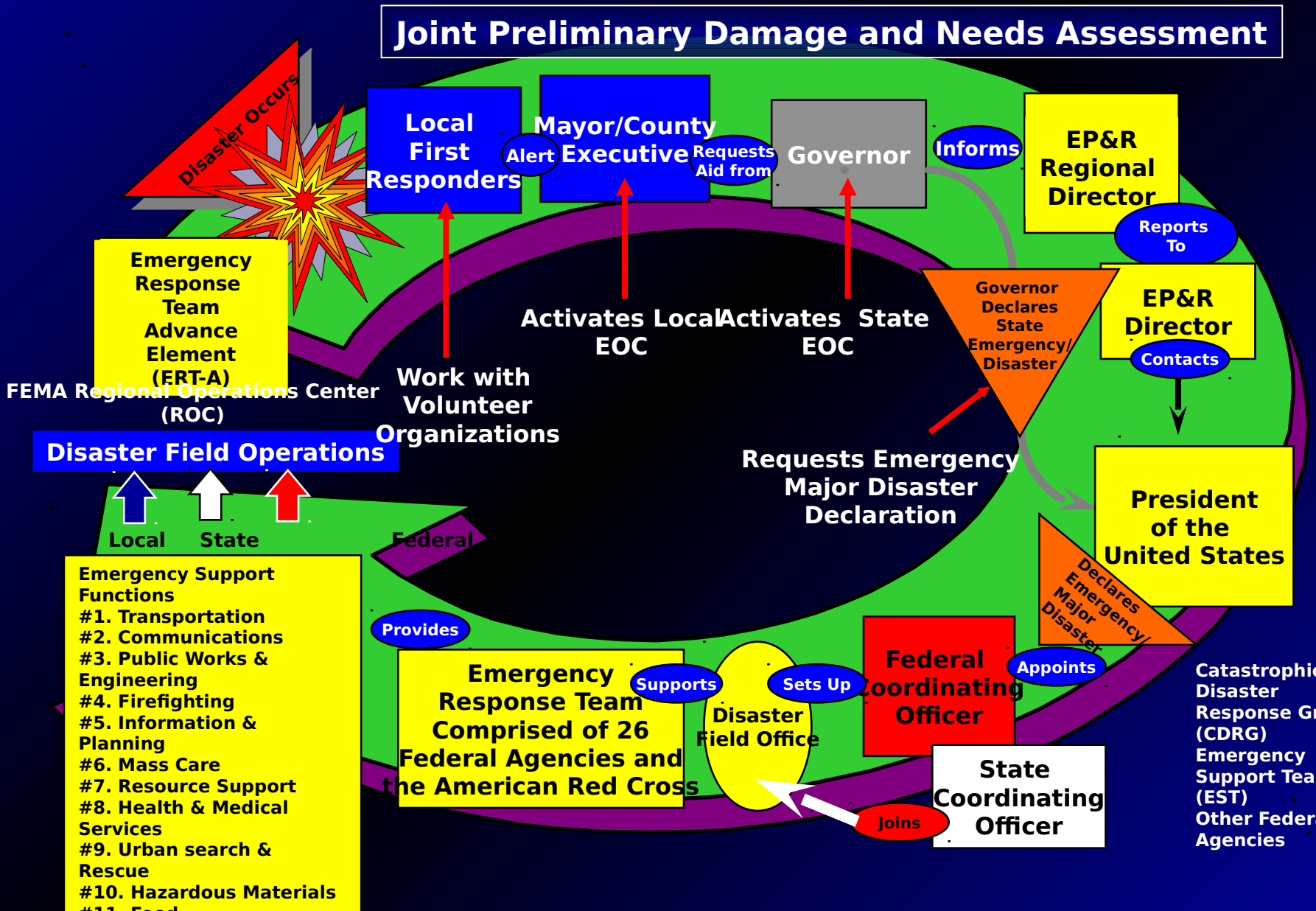
- **Authority: DOD Directive 3025.1.**
- **Military Commanders or responsible officials of DOD agencies may take immediate action to:**
  - ✓ **Save lives.**
  - ✓ **Prevent human suffering.**
  - ✓ **Mitigate great property damage.**

IMMEDIATE RESPONSE EXAMPLES

TO SAVE LIVES, PREVENT HUMAN SUFFERING, MITIGATE GREAT PROPERTY DAMAGE

- Rescue, evacuation, and emergency medical treatme of personnel
- Emergency restoration of essential public services (Water, power, fuel, transportation, communications, fi
- Emergency clearance of public facilities to permit rescu and restore essential services
- Safeguarding, and distributing food, essential supplies and materials
- Interim emergency communications

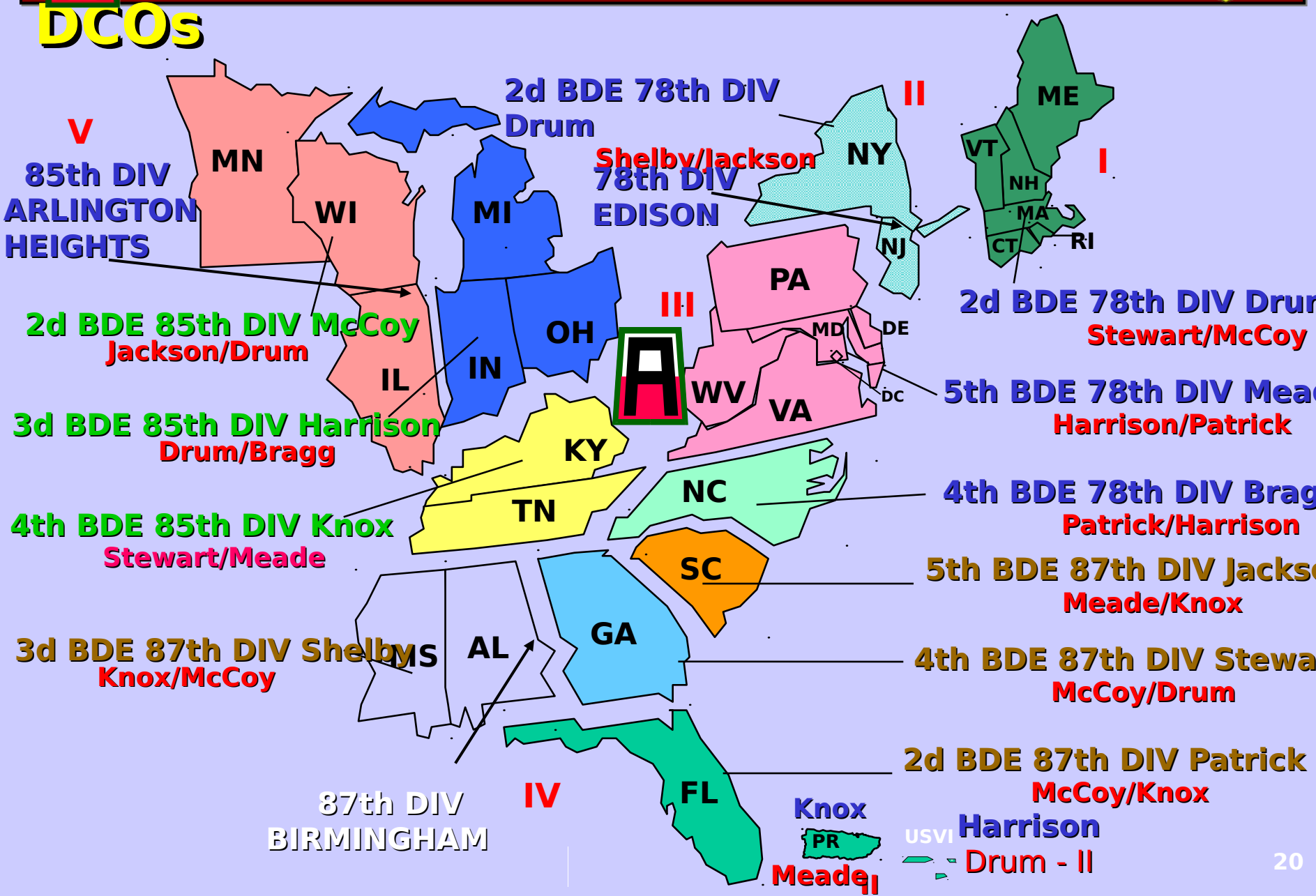
The Federal Response Plan



Role Of The DCO

- Appointed for disaster response
- DoD representative in the disaster area
- Link between lead federal agency (LFA) representative and DoD
- Liaison to state, local and other federal agencies
- Coordinates requirements with emergency operations center(s)
- Determines best military resources to meet requirements
- Coordinate administrative & logistical support of military forces providing relief assistance
- Controls DoD resources in the disaster area
- Maintains accounting records for reimbursement

First Army Pre-Designated DCOs



DoD Logistical Support Structure

Base Support Installation (BSI):

An installation of any service or defense agency within a relative proximity to an operational area designated to preposition selected federal resources and provide inter-service (joint) administrative and logistical support to deployed DoD forces during domestic support operations.

Typical BSI Support Functions

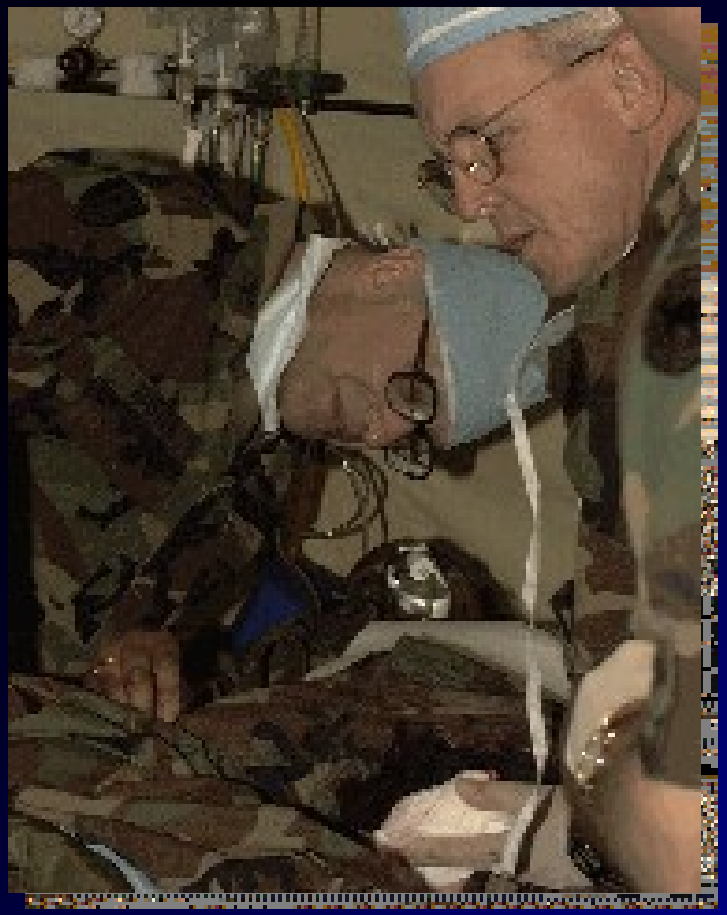
- Maintenance for common types of equipment
- Supply and distribution
- Forward assembly areas, marshalling, staging or mobilization areas
- Airfield control group/airlift control
- Administrative and logistical support to EP&R urban search & rescue teams

Typical BSI Support Functions

Airfield

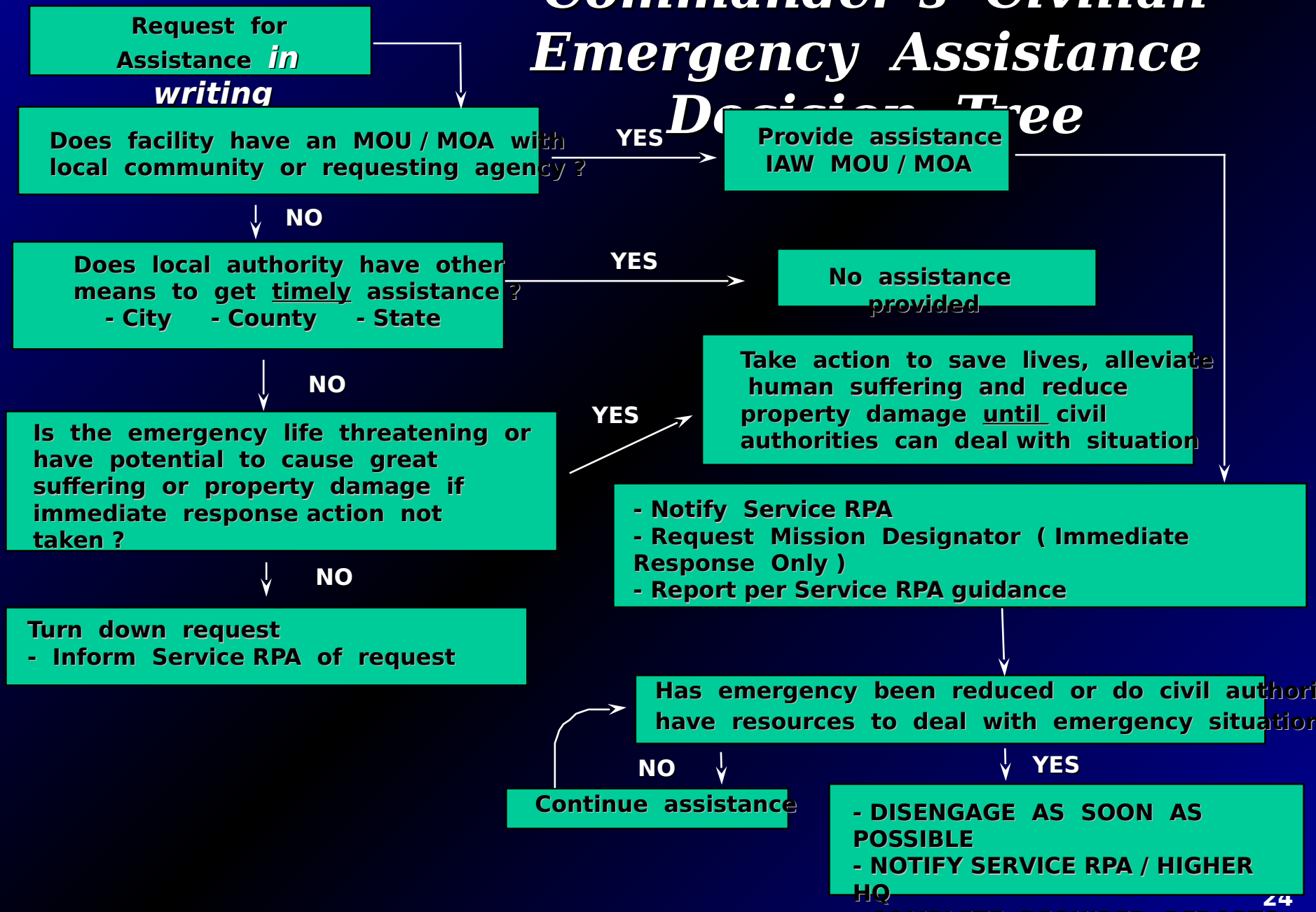
Operations

Emergency



Medical Service

Commander's Civilian Emergency Assistance Decision Tree


Request for Assistance in writing
Does facility have an MOU / MOA with local community or requesting agency ?
YES
Provide assistance IAW MOU / MOA
NO
Does local authority have other means to get timely assistance ?
- City - County - State
YES
No assistance provided
NO
Is the emergency life threatening or have potential to cause great suffering or property damage if immediate response action not taken ?
YES
Take action to save lives, alleviate human suffering and reduce property damage until civil authorities can deal with situation
NO
Turn down request
- Inform Service RPA of request
- Notify Service RPA
- Request Mission Designator (Immediate Response Only)
- Report per Service RPA guidance
Has emergency been reduced or do civil authori have resources to deal with emergency situation
NO
Continue assistance
YES
- DISENGAGE AS SOON AS POSSIBLE
- NOTIFY SERVICE RPA / HIGHER HQ
- COMPLETE REQUIRED REPORTS

Commander's Considerations

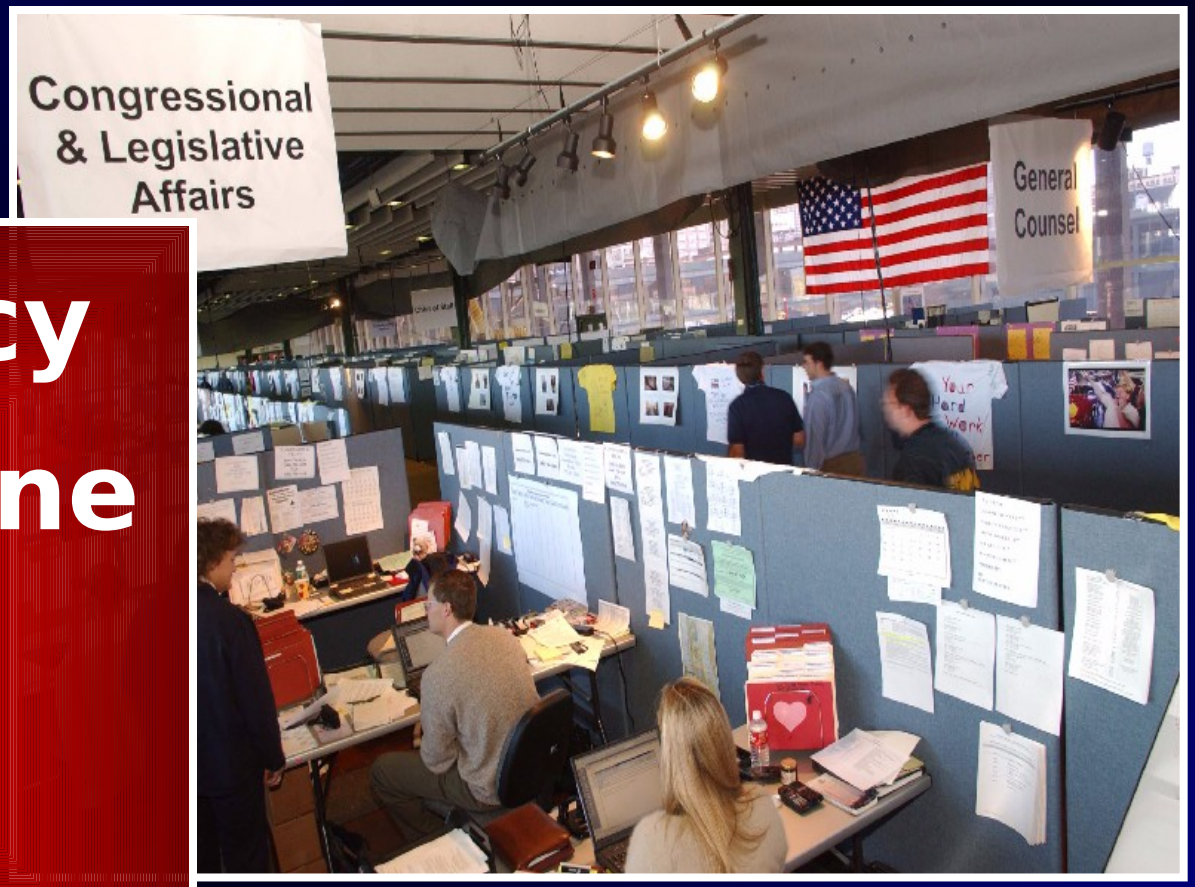
Financial Considerations

- Support on **COST REIMBURSABLE BASIS**
- Reimbursement policy and requirements
- DoD **shall not** procure or maintain supplies, materiel, or equipment exclusively for MSCA operations, unless otherwise directed by SECDEF

Summary

- Installation commander's responsibilities
  - Immediate response
  - Base Support Installation
- Military is always in support role
- Reimbursement requires documentation
- DOD is not funded for MSCA

Emergency
Preparedne
ss
Liaison
Officer



Authorities

DoDD 3025.16

18 December 2000

Military Emergency Preparedness Liaison Officer (EPLO) Program

- **Establishes:**
  - **Policy, Program, and Management Guidance**
  - **Minimum Requirements For Training**
  - **Authorization and Selection Criteria**

Mission

- **Facilitate Planning for Military Support to Civil Authorities and provide trained teams of DoD liaison personnel to represent essential DoD Components, as appropriate, for response to any national security emergency**

Note: it is DoD policy to cooperate and provide military support and/or assistance to civil authorities as directed by and consistent with applicable law, presidential directives, executive orders, and DoD directives

EPLO Structure

Regional EPLO

10 Regions

1 Per Region Min

State EPLO

1 Per State Min

DC
SEPLO
Team
Navy SEPLO
CAPT Steve Butler
202-693-2152
Butler.steve@dol.gov
Army SEPLO
COL James Hamilton
814-835-5487
hamilton@trojan.mtsd.org
Air Force SEPLO
[Vacant]
Operations NCO
SFC Peggy Mahoney
202-761-7496
eggy.a.mahoney@hq02.usace.army.mil

Role Of The SEPLO

Link in the DoD's MACA response chain

Information input to DODRDB

Advice on service capabilities

Interaction: network, network, network

Support as required

Operations: hands on

Need: continuity in response operations

SEPLO Functions

Execution

- Operational control to DCO
- Liaison with state OES / TAG
- Facilitate requests for assistance
- Coordinate with military installations
- Report legitimate requests for assistance
- Provide periodic status reports

SEPLO Activation

Called to support the State or District of Columbia by:

- **Service Regional Planning Agency**
  - **AFNSEP for the Air Force EPLO**
  - **CNRF//CNRMA for the Navy EPLO**
  - **First US Army for the Army EPLO**
- **DCO**
- **TAG - Requests EPLO thru RPA**

Questions???